SEVENTH REPORT

STANDING COMMITTEE ON COMMUNICATIONS (1994-95)

(TENTH LOK SABHA)

MINISTRY OF INFORMATION & BROADCASTING

DEMANDS FOR GRANTS (1994-95)

Presented to Lok Sabha on *April, 1994*
Laid in Rajya Sabha on *April, 1994*

LOK SABHA SECRETARIAT
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COMPOSITION OF STANDING COMMITTEE ON COMMUNICATIONS (1994-95)

Kumari Vimla Verma — *Chairperson*

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2. Shri R.V. Warjri — *Director*
3. Shri K.K. Dhawan — *Under Secretary*

*Nominated w.e.f. 11.4.94.

INTRODUCTION

I, the Chairperson of the Standing Committee on Communications having been authorised by the Committee to submit the Report on their behalf, present this Seventh Report on the Demands for Grants (1994-95) of the Ministry of Information and Broadcasting.

2. The Standing Committee on Communications was re-constituted on 8 April, 1994. One of the functions of the Standing Committee as laid down in Rule 331E of the Rules of Procedure and Conduct of Business in Lok Sabha is to consider the Demands for Grants of the concerned Ministries/Departments and to make a Report on the same to the Houses. The Report shall not suggest anything of the nature of the Cut Motion.

3. The Committee (1993-94) the composition of which is given in Appendix VI, took evidence of the officials of the Ministry of Information and Broadcasting at their sittings held on 23 and 24 March, 1994. The Committee wish to express their thanks to the officers of the Ministry for giving evidence before the Committee and also for placing before them the material which they desired in connection with the examination of the Demands for Grants for 1994-95 of the Ministry.

4. The Committee (1994-95) considered and adopted the Report at their sitting held on 12 April, 1994.

5. For facility of reference and convenience the observations and recommendations of the Committee have been printed in bold type in the body of the Report.

NEW DELHI;
April 13, 1994
Chaitra 23, 1916 (Saka)

KUMARI VIMLA VERMA,
Chairperson,
Standing Committee on Communications.

REPORT

INTRODUCTORY

The Standing Committee on Communications having dwelt upon the Demands for Grants for the year 1994-95 and the Performance Budget presented by the Ministry of Information and Broadcasting recognise the vital task of the Ministry of Information and Broadcasting. However the progress in all spheres of activities has been affected considerably due to delayed completion of civil construction work; late supply of transmission equipment and computers by the manufacturers and non-sanction or delay in sanction for creation of posts for the plan projects.

Demand No. 55

Ministry of Information & Broadcasting

2. Demand No. 55 covers expenditure of the Secretariat of the Ministry of Information & Boradcasting and the media units in the Information and Publicity sector. This demand also includes the provision for Grant-in-aid to non-government bodies like Indian Institute of Mass Communication; National Centre of Films for Children and Young People; Film and Television Institute of India; Press Council of India, Film Societies and other organisations like departmental/cooperative canteens, recreation clubs and benevolent funds etc. The details of estimates for 1994-95 in the Demand No. 55 are as under :

(In thousands of Rupees)

	Revenue	Capital	Total
Voted	1,14,51,00	17,56,00	1,32,07,00
Charged	2,00	—	2,00
Total	1,14,53,00	17,56,00	1,32,09,00
Plan	15,62,00	17,56,00	33,18,00
Non-Plan	98,91,00	—	98,91,00
Total	1,14,53,00	17,56,00	1,32,09,00

3. The estimated recoveries to be adjusted in reduction of the expenditure from non-plan during the year 1994-95 are as under:—

(In thousands of Rupees)

	Non-Plan
Press Information Bureau	5,00
Publications	16,00

(In thousands of Rupees)

	Non-Plan
Advertising and Visual Publicity-Inter-Account-Transfers	10,60,00
Films Division-Inter-Accounts-Transfers	1,00,00
Total	11,21,00

4. After reducing the above amount from the non-Plan, Budget Estimates for 1994-95, the position is as under:—

(In thousands of Rupees)

	Plan	Non-Plan	Total
Revenue	15,62,00	87,70,00	103,32,00
Capital	17,56,00	—	17,56,00
	33,18,00	87,70,00	120,88,00

5. The Annual Plan Outlay for 1994-95 in respect of Information and Publicity (inclusive of works outlay provided in the Demands of the Ministry of Urban Development) is as under:—

(In thousands of Rupees)

i) Budget Support	33,18,00
ii) Internal extra budgetary resources	3,80,00
Total	36,98,00
	or Rupees 36,98 crores

6. Planning Commission has approved an outlay of Rs. 199.05 crore for the Eighth Five Year Plan (1992–97). The details of the Eighth Plan outlay, outlay/actuals for 1992-93, outlay/Revised Estimates for 1993-94 and outlay for 1994-95 are as under:—

(In crores of Rupees)

Sector	8th Plan outlay	1992-93		1993-94		1994-95
		Plan outlay	Actuals	Plan outlay	Revised Estimates	Plan outlay
1	2	3	4	5	6	7
Information & Publicity	75.40	13.00	4.32	10.36	6.28	11.45
Films*	123.65	29.84	14.95	21.64	14.33	25.53
Total	199.05	42.84	19.27	32.00	20.61	36.98
*Includes Internal Extra Budgetary Resources	15.00	2.84	1.33	2.50	2.50	3.80£

£ To be generated by National Film Development Corporation, a Public Sector Undertaking under the administrative control of the Ministry.

7. Media-wise break-up is given at Appendix-I. Statement showing the actuals for 1992-93, Budget and revised estimates for 1993-94 and expenditure upto February, 1994 in respect of Demand No. 55 is also appended as Appendix-II.

Secretariat—Social Services

Major Head—2251
Film Societies

8. A provision of Rs. 3.00 lakhs (non-recurring) has also been kept for extending grants-in-aids to film societies for their planned activities.

9. The Committee feel that film societies functioning in the country have been playing a valuable role not only in promoting healthy film-culture, but also in familiarising the people with good cinema produced in different parts of our country and the world. The Committee is not able to comprehend as to why the assistance given to film societies has been just Rs. 3 lakhs annually for the past three years. This allocation, the Committee think is inadequate. The Committee recommend that the work being done by the societies should be evaluated afresh and budgetary allocations under this head appropriately enhanced in future.

Information and Publicity

Major Head—2220

10. In Eighth Plan Rs. 75.40 crores have been earmarked for Information & Publicity. During 1992-93 out of Rs. 13.00 crores allocated, Rs. 4.32 crores were spent. During 1993-94 out of Rs. 10.36 crores allocated Rs. 6.28 are anticipated to be spent. The Budget Estimates for Annual Plan for 1994-95 is Rs. 11.45 crores. Unit-wise details are given at Appendix-III.

11. The major reason for the shortfalls in expenditure during 1992-93 and 1993-94 is stated to be due to delay in construction of buildings. The other reason included the non-sanctioning of staff by the Ministry of Finance. Press Information Bureau is stated to be one of the affected units on account of non-sanctioning of posts is also the position in respect of other media units.

12. The Committee find that the delayed sanction for creation of posts has badly affected the performance of almost all the units. As a consequence a substantial amount from the allocated funds had to be surrendered. The Committee feel that for timely execution of plan schemes, the necessary posts should be created. Otherwise the whole process of budget planning would be defeated.

Press Information Bureau

13. The Committee regret to note that while Rs. 78.00 lakhs were provided during 1993-94 for computerisation and modernisation of Press Information Bureau only Rs. 51 thousands had been spent upto February, 1994. The Committee have been informed that it was due to frequent back references and for want of approval of Standing Finance Committee of the Ministry of Information and Broadcasting.

14. The Committee are of the opinion that once a scheme has been approved and included in the plan outlay for which the funds have been provided in the Budget, it becomes imperative that it is implemented accordingly.

Registrar of Newspapers for India

15. The Registrar of Newspapers for India (RNI) verifies and regulates the availability of titles for newspapers, registers them and verifies their circulation. The details of newspapers/periodicals registered as on 31st December, 1992 is as under:—

Dailies	3,606
Tri/Bi-weeklies	339
Weeklies	10,647
Fortnightlies	4,471
Monthly	10,586
Others	5,447
Total	35,096

16. As per the Newsprint Import Policy for 1993-94 a newspaper can import newsprint in the ratio of 1:2 *i.e.* on lifting of two metric tons of indigenous newsprint, the newspaper is entitled to import one metric ton newsprint on the basis of entitlement certificate issued by RNI.

17. The Committee learn that as the imported newsprint is cheaper than the indigenous newsprint, the consumption of indigenous newsprint has come down. The Committee understand that RNI could verify the circulation of news papers only upto a maximum of 1200 per year with the limited staff and resources it has.

18. Keeping in view the fact that RNI is not well equipped in checking the actual circulation of newspapers and entitlement certificates for import of newsprint are issued without any basic reliable records, the Committee feel that the entire Newsprint Import Policy should be reviewed to

check the misuse of imported newsprint. It should also be ensured that indigenous newsprint is utilised to the maximum capacity of all the newsprint mills in the country. The Committee would also like that all efforts should be made to protect the interest of domestic newsprint industry.

Photo Division

19. Photo Division was allocated Rs. 128.36 lakhs for 1992-93 and Rs. 52.50 lakhs in the revised estimates for 1993-94 to acquire equipment for modernisation and computerised data bank system. Rs. 16.61 lakhs were actually spent in 1992-93 and Rs. 18 thousands have been booked upto February, 1994.

20. The Committee are unhappy to note the tardy progress in the modernisation and computerisation of Photo Division and would like that in future necessary steps should be taken to fully utilise the funds allocated.

Advertising & Visual Publicity

21. Directorate of Advertising and Visual Publicity only is supposed to undertake the publicity for all the Departments of the Government as per the Allocation of Business Rules. But the Committee are unhappy to learn about some Departments using other private agencies to get their material publicised. Moreover, the Ministry of Information and Broadcasting has also not made the required coordinated efforts to ensure that all the Departments get their materials publicised through DAVP as per the Rules.

22. The Committee, therefore, feel that coordinated action in this regard is very necessary in the interest of economy in expenditure as well as DAVP.

23. The Committee are of the view that in disbursing the Government advertisements, the small and medium regional newspapers should also be appropriately considered.

24. Further the Committee are of the opinion that DAVP should coordinate with other concerned Ministries/Departments in the Government to publish brochures and pamphlets on issues of vital national interest such as to Jammu and Kashmir to motivate and enlighten the people within and outside the country to counter anti-India propoganda.

Films

Major Head—4220

25. Eighth Plan outlay for Film Media is Rs. 123.65 crores, Annual Plan Outlay for 1992-93 was Rs. 29.84 crores and Rs. 14.95 crores were spent. Out of Rs. 21.64 crores allocated for the annual plan for 1993-94, only Rs. 14.33

crores are anticipated to be spent during the year. The plan outlay Budget Estimates for 1994-95 is Rs. 25.53 crores. Unit wise details are given at Appendix—IV.

26. The shortfall in expenditure on the capital side has by and large been on civil construction. In 1993-94 no expenditure was incurred on two major projects *viz* Films and Television Institute of India at Calcutta, and third phase of construction of Films Division Complex in Bombay. **The Committee regret this and desire that monitoring machinery should be strengthened to avoid such reccurrence in future.**

National Films Archives of India

27. A sum of Rs. 120.00 lakhs was allocated under annual plan scheme for 1992-93 to National Films Archives of India and Rs. 78.29 lakhs were utilised. The position in regard to 1993-94 is also far from satisfactory as in 1993-94 out of revised estimates of Rs. 74.28 lakhs, only Rs. 30.28 lakhs have been spent upto February, 1994.

28. The Ministry has identified the shortcomings which *inter-alia* are (i) proposal for creation of minimum number of posts for staff to be submitted; (ii) non-availability of qualified staff for computerisation of archival data; and (iii) failure of the advisory committee to meet and approve the projects in time. In a note to the Committee, the Ministry has acknowledged that during the first two years of Eighth Plan the achievement of Schemes of NFAI in terms of physical and financial was only 25%. This is not a happy situation.

29. The physical targets for 1994-95 among various schemes are (i) procurement of installation of manual mobile storage systems; (ii) creation of minimum staff required for operation of various activities in new building; and (iii) construction of specialised vaults for nitrate films and transfer of nitrate films to safety base.

The Committee hope that the physical and financial targets set out for 1994-95 by the Ministry will be scrupulously followed.

Directorate of Film Festivals

30. The Committee would like the Ministry to explore ways and means for generating more revenue out of the International Film Festivals so that the Directorate of Film Festivals could be strengthened and sufficient funds are available for India's participation at the Children's International Film Festivals and other Film Festivals.

Demand No. 56

Broadcasting Services

31. This demand covers the expenditure during 1994-95 in respect of Akashvani and Doordarshan. The details of estimates for the year are as under:—

(In thousands of Rupees)

	Revenue	Capital	Total
Vote	11,03,63,00	2,55,31,00	13,58,94,00
Charged	6,00	60,00	66,00
	11,03,69,00	25,91,00	13,59,60,00
Plan	1,41,55,00	2,46,77,00	3,88,32,00
Non-Plan	9,62,14,00	9,14,00	9,71,28,00
	11,03,69,00	2,55,91,00	13,59,60,00

32. Demand for the current financial year 1994-95 includes the following:—

(In crores of Rupees)

Media	Plan	Non-Plan	Total
Akashvani:			
(i) Gross Budget	132.32	318.94	451.26
(ii) Recoveries	122.32	92.42	214.74
(iii) Receipts	—	60.00	60.00
Total of (ii) + (iii)	122.32	152.42	274.74
(iv) Net Budget	10.00	166.52	176.52
Doordarshan:			
(i) Gross Budget	256.00	652.34	908.34
(ii) Recoveries	238.18	110.14	348.32
(iii) Receipts	—	386.00	386.00
Total of (ii) + (iii)	238.18	496.14	734.32
(iv) Net Budget	17.82	156.20	174.02
Total Demand No. 56 Broadcasting Services	27.82	322.72	350.54

33. The details of the Eighth Plan outlay, outlay/actual expenditure for 1992-93, outlay/anticipated expenditure for 1993-94 and outlay for 1994-95 (Budget Estimate) are as under:—

(In crores of Rupees)

	8th Plan Outlay	1992-93		1993-94		1994-95
		Plan Outlay	Actual Expenditure	Plan outlay	Anticipated expenditure	Plan Outlay (Budget Estimates)
Akashvani	1134.95	225.00	114.60	203.00	155.78	132.32

	8th Plan Outlay	1992-93		1993-94		1994-95
		Plan Outlay	Actual Expenditure	Plan outlay	Anticipated expenditure	Plan Outlay (Budget Estimates)
Doordarshan	2300.00	265.16	176.25	170.00	172.69	256.00
	3434.95	490.16	290.85	373.00	328.47	388.32

34. Out of the total outlay of Rs. 388.32 crores, Rs. 360.50 crores is to be met from Akashvani and Doordarshan Commercial Revenue Fund (N.L.F.) during 1994-95.

35. Statement showing actuals for 1992-93, Budget and revised estimates for 1993-94 and expenditure upto February 1994 is given at Appendix V.

36. In respect of Akashvani Rs. 1134.95 crores have been earmarked in the Eighth Plan. In Annual Plan outlay for 1992-93, Rs. 225.00 crores were allocated and only Rs. 114.60 crores were utilised. In the year 1993-94 as against annual outlay of Rs. 203.00 crores anticipated utilisation is Rs. 155.78 crores. The Budget Estimates for 1994-95 plan outlay is Rs. 132.32 crores.

37. The Committee regret to note that there has been a consistent under utilisation of funds allocated for the first two years of the Eighth Plan. Radio is the most persuasive and least costly medium available to the poorest section of the society in the matter of information and entertainment. The Committee would therefore like that the Government should be particularly careful to ensure that the projects and schemes of Akashvani are implemented as per the plan outlay in future.

38. Eighth Plan layout for Doordarshan is Rs. 2300.00 crores. In 1992-93 as against Rs. 265.16 crores only Rs. 176.25 crores have been utilised.

39. The main reasons for shortfall in expenditure under Broadcasting Services are due to delay in receipt of transmission equipment from public sector undertakings, slow progress of civil works and non-sanctioning of staff.

40. As regards delay in the supply of equipment the Committee are informed that prior to 1992-93, the Ministry was allowed to make payment in advance upto 40% of the cost. It facilitated the public sector undertakings to manufacture and supply the equipment in time and also helped the media units to utilise the allocated funds. However, as per instructions of the Ministry of Finance the payment of advance has been stopped. This decision has adversely affected both the public sector undertakings which supply the equipment as well as Doordarshan. **The Committee recommend that this decision should be reconsidered.**

41. As regards the slow progress of civil works, the Committee feel that the existing monitoring system on the project implementation is not effective. The Committee therefore recommend that steps should be taken to strengthen the monitoring system in the Ministry.

42. The Committee learn that the non-sanctioning of the staff by the Ministry of Finance has badly affected Doordarshan in the matter of commissioning of the projects. It is causing enormous inconvenience not only to the organisation but also to the concerned staff who are being temporarily posted to new places. While the funds from the "Salaries" head could not be utilised, extra expenditure on account of overtime allowance and travelling and daily allowances had to be incurred. The re-appropriation from the "Salaries" head to "OTA" head is not allowed. Therefore, Doordarshan was unable to pay overtime allowance bills for eight months amounting to about Rs. 4.00 crore during the financial year 1993-94.

43. The Committee would again like to emphasise that the Ministry of Information and Broadcasting should take up with the Ministry of Finance for the creation of the 'installation posts' for those projects for which funds have already been provided for in the Budget. This will definitely expedite the process of implementation of the schemes and ensure full utilisation of the funds already earmarked for the purpose.

44. The Committee appreciate recent introduction of additional satellite channels which are called entertainment/metro-channel, entertainment/target audience channel and three regional language channels.

45. However, the Committee are sorry to point out that the commercialisation approach adopted by Doordarshan has induced the telecasting of programmes which are not in consonence with the ethos and values of our society. The Committee, therefore, strongly recommend that Doordarshan should discourage the telecasting of all such programmes on its network and should also strictly follow the system of pre-view and censorship.

46. The Committee are informed that Doordarshan has decided to adopt the 'sponsorship approach' to attract good films and also to generate revenue from sponsorship fee as well as from commercial advertisements. The Committee are however distressed to learn that Doordarshan was yet to recover Rs. 18.67 crores as on 30.6.1993 on account of advertisements. Out of which Rs. 5.60 crores are due from one single Ministry of the Government of India. The remaining Rs. 13.07 crores are due from 233 defaulting accredited agencies. There are 38 such agencies from whom above Rs. 10.00 lakhs are due. The Committee would like that immediate necessary steps should be taken by Doordarshan to recover this amount.

47. Doordarshan is a powerful national medium in the country. Therefore, the Committee would like that Doordarshan should produce and telecast programmes which generate the spirit of patriotism, communal harmony, non-violence and respect for democratic values and institutions.

KUMARI VIMLA VERMA,
Chairperson,
Standing Committee on Communications.

NEW DELHI;
April 13, 1994

Chaitra 23, 1916 (Saka)

APPENDIX I

Demand No. 55—Ministry of Information & Broadcasting
Details of Plan Outlay

(Rs. in lakhs)

Sl. No.	Details of the Scheme	8th Plan 1992-97 Outlay	Outlay for 1992-93	Actuals for 1992-93	B.E. 1993-94	B.E. 1993-94	B.E. 1994-95
I. Information & Publicity							
1.	P.I.B.	1400.00	200.00	35.51	144.00	122.50	150.00
2.	Publications Division	250.00	64.00	—	30.00	9.00	30.00
3.	D.A.V.P.	500.00	68.00	50.00	30.00	30.00	30.00
4.	S & D.D.	1000.00	185.00	77.09	110.00	139.00	140.00
5.	D.F.P.	1100.00	235.00	100.01	97.00	85.00	100.00
6.	Photo Divn.	400.00	120.00	16.61	57.00	52.50	100.00
7.	I.I.M.C.	700.00	50.00	43.98	70.00	58.78	110.00
8.	R.N.I.	50.00	28.00	34.38	5.00	9.50	5.00
9.	Soochna Bhavan	1120.00	345.00	71.77	39.00	20.50	80.00
10.	Main Sectt. (including PAO)	1020.00	5.00	2.36	454.00	101.00	400.00
	Total : (I)	7540.00	1300.00	431.71	1036.00	627.78	1145.00
II. Films							
1.	Films Divn.	3400.00	637.00	251.96	432.00	194.94	300.00
2.	N.F.A.I.	600.00	120.00	78.29	52.00	74.28	90.00
3.	F.T.I.I. Calcutta	2950.00	1100.00	35.00	568.00	45.00	568.00
4.	F.T.I.I. Pune	800.00	100.00	100.00	65.00	75.00	550.00
5.	NCFCYP	1000.00	120.00	116.61	140.00	110.00	150.00
6.	N.F.D.C.*	2000.00	684.00	533.00	650.00	650.00	580.00
7.	D.F.F.	1500.00	200.00	359.70	244.00	269.00	300.00
8.	Film Societies Movt.	15.00	3.00	3.00	3.00	3.00	3.00
9.	C.B.F.C.	100.00	20.00	17.35	10.00	12.00	12.00
	Total (II)	12365.00	2984.00	1494.91	2164.00	1433.22	2553.00
	Total Demand (I + II)	19905.00	4284.00	1926.62	3200.00	2061.00	3698.00

* It includes IEBR also.

APPENDIX II

Statement showing expenditure upto February, 1994 during 1993-94 in respect of Demand No. 55—Ministry of Information & Broadcasting

S.No.	Names of the Media Units	Actuals 1992-93	SBG 1993-94	R.E. 1993-94	Expdr. upto Feb. 1994	B.E. 1994-95
1	2	3	4	5	6	7
PLAN (Revenue)						
1.	CBFC	17.35	10.00	12.00	8.46	12.00
2.	Films Division	222.67	147.00	146.94	138.56	102.00
3.	DFF	216.37	224.00	224.00	135.16	245.00
4.	NFAI	61.13	20.00	44.28	24.61	72.00
5.	FTII, Calcutta	—	10.00	5.00	—	5.00
6.	N'CYP	116.61	140.00	110.00	111.50	150.00
7.	FTII, Pune	95.00	65.00	75.00	75.00	550.00
8.	Film Societies	3.00	3.00	3.00	—	3.00
9.	IIMC	50.00	70.00	58.78	—	110.00
10.	DAVP	50.00	30.00	30.00	11.85	30.00
11.	PIB	10.18	30.00	30.00	4.13	40.00
12.	RNI	34.38	5.00	9.50	—	5.00
13.	DFP	51.71	47.00	47.00	31.78	67.00
14.	S & DD	77.09	97.00	126.00	93.49	26.00
15.	Photo Division	16.61	25.00	22.50	0.13	12.00
16.	Publications Divn.	—	30.00	9.00	3.90	30.00
17.	PAOs	2.36	1.00	1.00	0.60	3.00
	Total	1024.46	954.00	954.00	639.17	562.00

PLAN (Capital) Equipment					
1. NFAI	9.14	30.00	28.00	1.26	15.00
2. PIB	25.33	114.00	92.50	—	90.00
3. DFP	24.00	50.00	38.00	4.39	28.00
4. S & DD	—	13.00	13.00	7.38	14.00
5. FD	6.28	—	—	—	165.00
6. Photo Divn.	—	32.00	30.00	0.05	88.00
Buildings					
1. FD	23.01	285.00	48.00	11.60	33.00
2. NFAI	8.02	2.00	2.00	4.41	3.00
3. DFF	143.33	20.00	45.00	20.29	55.00
4. FTII, Calcutta	35.00	558.00	40.00	—	563.00
5. Soochna Bhavan	71.77	39.00	20.50	25.00	80.00
6. DFP	24.30	—	—	—	5.00
7. NFDC	400.00	400.00	400.00	100.00	200.00
8. PIB	—	—	—	—	20.00
9. Second National Television Chanal	—	453.00	100.00	—	147.00
10. Making a Film on Mahatma Gandhi	—	—	—	—	250.00
Total	770.18	1996.00	857.00	175.08	1756.00
NON-PLAN					
1. Main Sectt. (including PAO)	458.27	512.00	559.00	496.23	586.00
2. C.B.F.C.	65.28	64.75	63.7:	55.68	67.75
3. F.C.A.I	1.41	3.25	3.25	2.18	3.25
4. Films Division	1600.34	1629.17	1632.67	1541.19	1694.01
5. D.F.F.	299.12	162.68	167.70	152.96	179.00
6. N.F.A.I.	28.03	29.95	33.76	33.31	34.99

1	2	3	4	5	6	7
7.	N.C.Y.P.	—	15.00	—	—	10.00
8.	F.T.I.I.	224.16	234.22	253.22	253.22	269.00
9.	I.I.M.C.	104.08	108.91	116.81	90.75	124.69
10.	R & R.D.	27.95	35.25	36.25	30.99	39.31
11.	D.A.V.P.	2494.39	2405.19	2584.95	2513.79	2724.10
12.	P.I.B.	726.14	748.21	768.96	746.89	774.44
13.	P.C.I.	34.13	35.95	39.43	37.76	44.34
14.	News Agencies	—	0.50	—	—	—
15.	Subsidy to PTI	2.38	1.90	1.90	—	1.43
16.	P.P. & S.S.	28.13	38.22	29.50	24.55	38.22
17.	R.N.I.	61.55	67.87	83.14	75.61	82.87
18.	D.F.P.	884.64	913.73	965.03	871.42	1015.00
19.	S. & D.D.	531.36	569.78	623.13	579.64	663.00
20.	Photo Division	115.73	120.59	113.56	105.23	122.40
21.	Publications Divn.	593.96	607.00	606.41	424.31	639.69
22.	Employment News	670.19	785.88	689.58	491.34	639.69
23.	I.P.D.C.	12.57	16.00	16.00	—	16.00
24.	Reimbursement of losses to STC	69.28	2.00	—	—	—
	Total Gross	8963.09	9108.00	9397.00	8527.05	9891.00
Recoveries						
	P.I.B.	3.62	4.00	5.00	2.78	5.00
	Films Division	111.18	90.00	96.00	71.31	100.00
	D.A.V.P.	775.51	517.00	800.00	519.35	1000.00
	Publications Divn.	63.78	16.00	20.00	58.08	16.00
	Total	854.09	627.00	911.00	651.52	1121.00
	Net	8009.00	8481.00	8486.00	7875.53	8771.00

APPENDIX III

Information and Publicity (Unit-wise) Budget and Revised Estimates for 1993-94 Budget Estimates for 1994-95, physical achievements for 1993-94 and targets for 1994-95 under Plan

Press Information Bureau (P.I.B.)

(Rs. in lakhs)

	B.E. 1993-94	R.E. 1993-94	B.E. 1994-95)
Plan	144.00	122.50	150.00
Non Plan	748.21	768.96	774.44

Achievements during 1993-94

During 1993-94, transmission of documents of news value was speeded up through installation of fax machines in regional offices. Computerisation linkage with all regional offices was established through satellite and successful test trials were carried out by sending/receiving messages.

Regional Offices of the Bureau at Lucknow, Hyderabad and Guwahati are being equipped with telephoto receivers/equipments. A Camp Office of PIB was commissioned on 2nd October, 1993 in Bhubaneswar. Besides, another office at Nanded is being opened to promote journalism in remote and backward areas of the country.

Targets for 1994-95

The Bureau proposed to modernise the communication system so as to provide an integrated transmission net work during 1994-95. It also proposes to purchase sophisticated equipments, computer system and software packages for various workstations.

Directorate of Advertising & Visual Publicity (D.A.V.P.)

(Rs. in lakhs)

	B.E. 1993-94	R.E. 1993-94	B.E. 1994-95
Plan	30.00	30.00	30.00
Non-Plan	2405.10	2584.95	2724.10

Achievements during 1993-94

Directorate of Advertising and Visual Publicity upgraded the existing computer system of the headquarters and improved publicity in rural areas to project programmes relating to rural development.

Targets for 1994-95

DAVP plans to improve the computerisation of payments of bills and client services for projecting rural developmental activities.

Publications Division (D.P.D.)

(Rs. in lakhs)

	B.E. 1993-94	R.E. 1993-94	B.E. 1994-95
Plan	30.00	9.00	30.00
Non-Plan	607.00	606.41	639.69

Achievement during 1993-94

Publications Division implemented the scheme of 'Bringing out Yojana in Oriya'.

Targets for 1994-95

The publications Division proposes to open sales emporia at Guwahati and Bhopal and sales counters at Bhubaneshwar and Jaipur.

Photo Division

(R. in lakhs)

	BE 1993-94	RE 1993-94	BE 1994-95
Plan	57.00	52.00	100.00
Non-Plan	120.59	113.56	122.40

Achievements during 1993-94

The Photo Division, under its modernisation scheme was expected to acquire sophisticated equipments and to procure a computerised Photo Data Bank with one mother unit along with 3-4 terminals and extension of this facility to the four Regional Offices at Bombay, Calcutta, Madras and Guwahati.

Targets for 1994-95

The Photo Division will go for the latest technology for Electronic Still Photography.

Registrar of Newspapers for India (R.N.I.)

(Rs. in lakhs)

	BE 1993-94	R.E. 1993-94	B.E. 1994-95
Plan	5.00	9.50	5.00
Non-Plan	67.87	83.14	82.87

Achievements during 1993-94

During 1993-94 the Registrar of Newspapers for India took steps to link one of its three Regional Offices with upgraded computers at Headquarter of the RNI.

Targets for 1994-95

The Registrar of Newspapers for India intends to take up networking of its Regional Offices with computers during 1994-95.

Indian Institute of Mass Communication (I.I.M.C.)

(Rs. in lakhs)

	B.E. 1993-94	R.E. 1993-94	B.E. 1994-95
Plan	70.00	58.78	110.00
Non-Plan	108.91	116.81	124.69

Achievements during 1993-94

The Institute of Mass Communication acquired Desk Top Publishing equipment and offset printing machine and made it fully operational. The Institute opened its first branch at Dhenkanal on 14th August, 1993.

Targets for 1994-95

The Institute proposes to complete the construction work of Officers' Hostel under Phase-I and to start the construction of Teaching Block etc. Upgrade the software for DTP System and to acquire Hindi and Graphic software with Apple Macintosho Unit.

Song & Drama Division (S & D.D.)

(Rs. in lakhs)

	B.E. 1993-94	R.E. 1993-94	B.E. 1994-95
Plan	110.00	139.00	140.00
Non-Plan	569.78	623.13	663.00

Achievements during 1993-94

The Song and Drama Division made efforts to scout local talent specially belonging to folk and traditional groups, to disseminate education in local dialects. The Guwahati Regional Centre organised 4172 performances on emotional integration in all the seven States in the north-eastern region. Programmes on national integration and communal harmony in Punjab, Himachal Pradesh and Jammu and Kashmir etc. were arranged Sadbhavana

Samaroh also organised in several states. Sound and Light programmes organised for President's Bodyguard in the lawns of Rashtrapati Bhavan and for Military Engineering College, Pune on the occasion of their golden jubilee celebrations and on the occasion of the Mahamastakabhisheka at Sravanabelgola.

Targets for 1994-95

The Division proposes to organise 168 Sound and Light Programmes during 1994-95. Ranchi office will organise 450 programmes through tribal parties in the tribal belts of Madhya Pradesh, Bihar and Orissa. 480 special publicity campaigns are also proposed to be organised in sensitive and border areas.

Directorate of Field Publicity (D.F.P.)

(Rs. in lakhs)

	B.E. 1993-94	R.E. 1993-94	B.E. 1994-95
Plan	97.00	85.00	100.00
Non-Plan	913.73	965.03	1015.00

Achievements during 1993-94

The Directorate of Field Publicity placed orders for 186 prints of 12 documentary films for Secret Service Bureau and 11 prints of two feature films costing about Rs. 7.55 lakh for bolstering their publicity efforts. An amount of Rs. 10 lakh was placed at the disposal of DAVP for supply of printed publicity material to its Field Publicity units. Besides, an amount of Rs. 15 lakh placed at the disposal of National Information Centre for supply of computer hardware/software to ten regional offices.

Targets for 1994-95

The Directorate proposes (i) to purchase films/documentaries on themes like national integration, family welfare, communal harmony etc; (ii) to organise conducted tours of opinion leaders and procure printed publicity material; and (iii) to replace old and condemned vehicles of Publicity Units.

APPENDIX IV

Films (Unit-wise) Budget and Revised Estimates for 1993-94, Budget Estimates for 1994-95, Physical Achievements for 1993-94 and Targets for 1994-95 Under Plan

Films Division

(Rs. in Lakhs)

	B.E. 1993-94	R.E. 1993-94	B.E. 1994-95
Plan	432.00	194.94	300.00
Non-Plan	1629.17	1632.67	1694.01

Achievements during 1993-94

The Films Division completed production of three featurettes. An additional 13 featurettes are under production.

160 stores/scripts were received from outside producers. On the theme of SC/ST, Films Division has taken production of a featurette entitled 'Mehtron Ki Basti Mein Karn Kunti Samvad'. Preliminary work pertaining to 3rd Phase of building at Bombay and work of updating of catalogue of films available with the Films Division were taken up.

Targets for 1994-95

The Films Division proposes to (i) produce featurette films in 16mm specially intended for rural audience; (ii) augment and replace cinematographic equipment; and (iii) undertake construction of 3rd phase of the building at Bombay.

National Film Archive of India (N.F.A.I.)

(Rs. in lakhs)

	B.E. 1993-94	R.E. 1993-94	B.E. 1994-95
Plan	52.00	74.28	90.00
Non-Plan	29.95	33.76	34.99

Achievements during 1993-94

During the year 1993-94, amount was allocated to National Film Archive of India for seven continuing schemes, which are at various stages of implementation.

Targets for 1994-95

The National Film Archive of India will acquire film vaults, laboratory and Archive Office building, procure films and filmie material, undertake computerisation of archival data etc.

Directorate of Film Festivals (D.F.F.)

(Rs. in lakhs)

	B.E. 1993-94	R.E. 1993-94	B.E. 1994-95
Plan	244.00	269.00	300.00
Non-Plan	162.81	167.70	179.00

Achievements during 1993-94

The Directorate of Film Festivals participated in more than 42 film festivals. Various retrospectives of Indian Films were held in various film festivals. Ray's films were shown at Fribourg International Film Festival, Switzerland and also at the Damascus International Film Festival, Syria. International Film Festival of India (IFFI)'94 was organised at Calcutta from Jan. 10 to 20, 1994. Under the Cultural Exchange Programme Indian Film Weeks were organised in Hungary, Greece, Indonesia, Brazil, Ghana, Germany, Canada, Bangladesh and Srilanka. In India, film weeks of countries like Ireland and Poland were organised in Delhi, Bhopal and Bhubaneshwar.

Targets for 1994-95

The Directorate of Film Festivals proposes to organise International Film Festival of India, film festivals under Cultural Exchange and participate in Foreign Film Festivals.

Central Board of Film Certification (C.B.F.C.)

(Rs. in lakhs)

	B.E. 1993-94	R.E. 1993-94	B.E. 1994-95
Plan	10.00	12.00	12.00
Non-Plan	68.00	67.00	71.00

Achievements during 1993-94

CBFC continued its activities during 1993-94 at its headquarters at Bombay and its Regional Offices in addition to purchase of equipments. A comprehensive scheme for computerization of CBFC at Bombay entrusted to the National Informatics Centre is in progress and hardware has been purchased by the NIC. The site preparation work, electrical installation, cabling etc. are progressing to install the computers.

Targets for 1994-95

The Central Board of Film Certification will continue its activities at its headquarters at Bombay and its regional offices. In addition, it will purchase some more items of equipment.

National Centre of Films for Children & Young People (N'CYP)

(Rs. in lakhs)

	B.E. 1993-94	R.E. 1993-94	B.E. 1994-95
Plan	140.00	110.00	150.00
Non-Plan	15.00	—	10.00

Achievements during 1993-94

The National Centre of Films for Children and Young People (N'CYP) completed six films and one TV serial. Three films were dubbed in other Indian languages. The Centre organised the 8th International Film Festival for Children and Young People in November, 1993 at Udaipur (Rajasthan) and also participated in several foreign film festivals.

Targets for 1994-95

The National Centre of Films for Children and Young People proposes to produce feature, featurette and short films for Children. Dubbing and subtitling under its normal activity will also continue. Foreign films will also be purchased in addition to modernisation and augmentation of the production facilities.

Film & Television Institute of India (F.T.I.I.), Pune

(Rs. in lakhs)

	B.E. 1993-94	R.E. 1993-94	B.E. 1994-95
Plan	65.00	75.00	550.00
Non-plan	234.22	253.22	269.00

Achievements during 1993-94

The Film and Television Institute of India (FTII), Pune imported spares for Cinematography and Sound Departments. A generator mounted Swaraj Mazda truck has also been purchased during 1993-94. To meet the students demand for mobile generator for students film exercise and diploma film.

Targets for 1994-95

The Film and Television Institute of India, Pune will concentrate mainly on modernisation of its TV wing and acquire new machinery and equipments for its various departments.

Film & Television Institute, Calcutta

(Rs. in lakhs)

	B.E. 1993-94	R.E. 1993-94	B.E. 1994-95
Plan	568.00	45.00	568.00

During 1993-94 a budget grant of Rs. 568.00 lakh was allocated for the Satyajit Ray Film and Television Institute, Calcutta. Soil testing of the land has been completed. Construction of boundary wall (Phase-I) was in progress.

National Film Development Corporation (N.F.D.C.)

(Rs. in lakhs)

	B.E. 1993-94	R.E. 1993-94	B.E. 1994-95
Plan	650.00	650.00	580.00

Achievements during 1993-94

National Film Development Corporation extended financial assistance for the production of nine films. It planned to produce 13 films under own/co-production category to import about 135 films and acquire 100 video rights or TV rights during the year; and extended loan in for construction of 5 theatres.

Targets for 1994-95

The Corporation proposes to undertake modernisation and replacement of projects, produce good films either on its own or on co-production basis with foreign producers and Doordarshan. In addition, loans for production of films will be given for some films.

APPENDIX V

Statement Showing Actuals for 1992-93, Budget and Revised Estimates for 1993-94 and expenditure upto February, 1994

Demand No. 56

Broadcasting—Services

(Rs. in lakhs)

Sl. No.	Name of the Media Units	Actuals 1992-93	SBG 1993-94	R.E. 1993-94	Expdr. upto Feb. 1994	B.E. 1994-95
			PLAN			
Revenue Section						
1.	All India Radio	3534.94	7250.00	4258.00	3060.69	5661.00
2.	Doordarshan	4355.93	4979.00	5248.00	3783.74	8494.00
	Total	7890.87	12229.00	9506.00	6844.43	14155.00
Capital Section						
1.	All India Radio	7925.48	13050.00	11320.00	5451.34	7571.00
2.	Doordarshan	13269.25	12021.00	12021.00	5500.73	17106.00
	Total	21194.73	25071.00	23341.00	10952.07	24677.00
	Grand Total	29085.60	37300.00	32847.00	17796.50	38832.00
Recoveries						
1.	All India Radio	10805.55	17800.00	13078.00	—*	12232.00
2.	Doordarshan	17534.50	14950.00	15219.00	—*	23818.00
	Total	28340.05	32750.00	28297.00	17796.50	36050.00
	Net	745.55	4550.00	4550.00	17796.50	2782.00
			NON-PLAN			
1.	All India Radio	25903.83	29235.00	30353.00	17915.38	31894.00
2.	Doordarshan	59092.72	64724.00	62020.00	17686.33	65234.00
	Total	84996.55	93959.00	92373.00	35601.71	97128.00
Recoveries						
1.	All India Radio	5944.48	8509.00	8671.00	3371.42**	9242.00
2.	Doordarshan	10077.97	10108.00	9509.00	4395.27**	11014.00
	Total	16022.45	18617.00	18180.00	7766.69	20256.00
	Net	68974.10	75342.00	74183.00	27835.02	76872.00

* Recoveries under Plan are only from NLF which will be made at the end of the current financial year.

** Only suspense recovery. NLF recoveries will be made at the end of the current financial year.

APPENDIX VI

COMPOSITION OF STANDING COMMITTEE ON COMMUNICATIONS (1993-94)

Kumari Vimla Verma — *Chairperson*

MEMBERS

Lok Sabha

2. **Shri R. Jeevarathinam**
3. **Shri Shravan Kumar Patel**
4. **Shri Laeta Umbrey**
5. **Shri Surajbhanu Solanki**
6. **Shri N. Dennis**
7. **Shri Jagmeet Singh Brar**
8. **Shri Pawan Kumar Bansal**
9. **Shri Kodikkunnil Suresh**
10. **Shri B. Devarajan**
11. **Shri R. Anbarasu**
12. **Dr. B.G. Jawali**
13. **Shri Somjibhai Damor**
14. **Shri Mohan Lal Jhikram**
15. **Shri Mahesh Kumar Kanodia**
16. **Smt. Dipika H. Topiwala**
17. **Dr. Sakshiji Maharaj Swami**
18. **Shri Lalit Oraon**
19. **Shri Lal Krishna Advani**
20. **Shri Sharad Yadav**
21. **Shri Ram Pujan Patel**
22. **Shri Shivsharan Verma**
23. **Shri Rupchand Pal**
24. **Shri Satyagopal Misra**
25. **Shri A. Asokaraj**
26. **Shri G.M.C. Balayogi**
27. **Shri Raj Kishore Mahto**
28. **Shri Sanat Kumar Mandal**
29. **Shri Sultan Salahuddin Owaisi**
30. **Shri Chandrajeet Yadav**

Rajya Sabha

*31. Dr. Z.A. Ahmad
32. Shri Prakash Yashwant Ambedkar
33. Shri M.A. Baby
*34. Shrimati Kailashpati
35. Shri Virendra Kataria
36. Shri Mohammed Afzal *Alias* Meem Afzal
37. Shrimati Jayanthi Natarajan
38. Shri G. Prathapa Reddy
39. Shrimati Sushma Swaraj
40. Shri Vizol
*41. Shri Brahmadeo Anand Paswan

SECRETARIAT

1. Shri G.L. Batra — *Additional Secretary*
2. Shri R.V. Warjri — *Director*
3. Shri K.K. Dhawan — *Under Secretary*

* Ceased to be a Member of the Committee on his retirement from Rajya Sabha with effect from 2 April, 1994.

MINUTES OF THE TWENTY-NINTH SITTING OF THE STANDING COMMITTEE ON COMMUNICATIONS (1993-94)

The Committee set on Wednesday, 23rd March, 1994 from 1100 hrs. to 1230 hrs. in Committee Room 'C', Parliament House Annexe, New Delhi.

PRESENT

Km. Vimla Verma—*Chairperson*

MEMBERS

Lok Sabha

2. Shri R. Jeevarathinam
3. Shri Shravan Kumar Patel
4. Shri B. Devarajan
5. Shri Mohan Lal Jhikram
6. Shri Rupchand Pal
7. Shri Satyagopal Misra
8. Shri M.C. Balayogi
9. Shri Sanat Kumar Mandal
10. Shri Sultan Salahuddin Owaisi

Rajya Sabha

11. Shri Prakash Yashwant Ambedkar
12. Shrimati Kailashpati
13. Shri Mohammed Afzal *alias* Meem Afzal
14. Shrimati Sushma Swaraj
15. Shri M.A. Baby

SECRETARIAT

Shri R.V. Warjri — *Director*
Shri K.K. Dhawan — *Under Secretary*

WITNESSES

1. Shri Bhaskar Ghose, Secretary
2. Shri R. Basu, Addl. Secretary & DG:Doordarshan
3. Shri N. Chawla, Joint Secretary (B)
4. Shri Sarwaree Gokhale, Joint Secretary (F)

At the outset the Chairperson welcomed the officials of the Ministry of Information & Broadcasting to the sitting of the Committee.

3. The Committee sought clarifications on various points relating to the Demands for Grants for 1994-95 and on working of the Ministry of Information & Broadcasting. The officials of the Ministry explained the position in response to their queries.

4. The Committee before adjourning for the day decided to sit on 24th March, 1994 at 11.00 hrs. to take further evidence of the representatives of the Ministry of Information and Broadcasting.

MINUTES OF THE THIRTIETH SITTING OF THE STANDING COMMITTEE ON COMMUNICATIONS (1993-94)

The Committee set on Thursday, 24th March, 1994 from 1100 hrs. to 1420 hrs. in Committee Room 'C', Parliament House Annexe, New Delhi.

PRESENT

Km. Vimla Verma—*Chairperson*

MEMBERS

Lok Sabha

2. Shri R. Jeevarathinam
3. Shri Shravan Kumar Patel
4. Shri N. Dennis
5. Shri Pawan Kumar Bansal
6. Shri B. Devarajan
7. Shri R. Anbarasu
8. Shri Mohan Lal Jhikram
9. Shri Lal Krishna Advani
10. Shri Rupchand Pal
11. Shri Satyagopal Misra
12. Shri G.M.C. Balayogi
13. Shri Sultan Salahuddin Owaisi

Rajya Sabha

14. Shri Prakash Yashwant Ambedkar
15. Shri M.A. Baby
16. Shrimati Kailashpati
17. Shri Virendra Kataria
18. Shri Mohammed Afzal *alias* Meem Afzal
19. Shrimati Jayanthi Natarajan
20. Shrimati Sushma Swaraj

SECRETARIAT

Shri R.V. Warjri — *Director*
Shri K.K. Dhawan — *Under Secretary*

The Committee resumed further discussions on the Demands for Grants for 1994-95 of the Ministry of Information and Broadcasting and sought information and clarifications on various points from the officials of the Ministry of Information and Broadcasting.

3. The Chairperson thanked the officials for their cooperation and valuable information given to the Committee and also appreciated for free and frank views expressed by them. The Committee desired the **Ministry to furnish written replies to the points on which further information was promised during the course of discussion at the earliest.**

4. The Committee then adjourned to meet again from 1530 hours to discuss on the points arising out of the evidence.

MINUTES OF THE SECOND SITTING OF THE STANDING COMMITTEE ON COMMUNICATIONS (1994-95)

The Committee set on Tuesday, 12th April, 1994 from 1500 hrs. to 1945 hrs. in Committee Room No. 50, Parliament House, New Delhi.

PRESENT

Kumari Vimla Verma—*Chairperson*

MEMBERS

Lok Sabha

2. Shri R. Jeevarathinam
3. Shri Laeta Umbray
4. Shri Surajbhanu Solanki
5. Shri Pawan Kumar Bansal
6. Dr. B.G. Jawali
7. Shri Somjibhai Damor
8. Shri Mahesh Kumar Kanodia
9. Shri Lal Krishna Advani
10. Shri Ram Pujan Patel
11. Shri Rupchand Pal
12. Shri Satyagopal Misra
13. Shri Sanat Kumar Mandal

Rajya Sabha

14. Shri Jalaludin Ansari
15. Shrimati Malti Devi
16. Shrimati Jayanthi Natarajan
17. Shrimati Sushma Swaraj

SECRETARIAT

1. Shri R.V. Warjri — *Director*
2. Shri K.K. Dhawan — *Under Secretary*

The Committee took up separately for consideration the draft Reports on

(1) Demands for Grants of Department of Posts for 1994-95; and

(2) Demands for Grants of Ministry of Information and Broadcasting for 1994-95.

2. The Chairperson invited suggestions from the Members for inclusion in these Reports. Their suggestions for additions/modifications/deletions were considered by the Committee and were suitably incorporated/modified/deleted in the draft Reports.

3. The Draft Reports, as amended, were adopted by the Committee. Thereafter the Chairperson was authorised to finalise and present the Reports to Parliament.

The Committee then adjourned.